

COUNTY OF SARATOGA, NEW YORK

Single Audit and  
Independent Auditors' Report

December 31, 2023

COUNTY OF SARATOGA, NEW YORK

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**INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH  
MAJOR PROGRAM AND REPORT ON INTERNAL CONTROL OVER  
COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE AND  
REPORT ON SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS**

Chairman and Members of the Saratoga  
County Board of Supervisors  
County of Saratoga, New York:

Report on Compliance for Each Major Federal Program

Opinion on Each Major Federal Program

We have audited the County of Saratoga, New York's (the County) compliance with the types of compliance requirements identified as subject to audit in the OMB Compliance Supplement that could have a direct and material effect on each of the County's major federal programs for the year ended December 31, 2023. The County's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

As discussed in note 1 to the schedule of expenditures of federal awards, the County's basic financial statements include the operations of certain entities whose federal awards are not included in the schedule of expenditures of federal awards for the year ended December 31, 2023. Our audit described below, did not include the federal awards, if any, of the entities identified in note 1.

In our opinion, the County complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2023.

Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditors' Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the County and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the County's compliance with the compliance requirements referred to above.

### Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the County's federal programs.

### Auditors' Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the County's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, Government Auditing Standards, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the County's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, Government Auditing Standards, and the Uniform Guidance, we

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the County's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the County's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

## Report on Internal Control Over Compliance

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditors' Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

## Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance

We have audited the financial statements of the County as of and for the year ended December 31 2023, and have issued our report thereon dated October 23, 2024, which contained an unmodified opinion on those financial statements. Our audit was performed for the purpose of forming an opinion on the financial statements as a whole. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by the Uniform Guidance and is not a required part of the financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the schedule of expenditures of federal awards is fairly stated in all material respects in relation to the financial statements as a whole.

EFPR Group, CPAs, PLLC

Williamsville, New York  
October 23, 2024

**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER  
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS  
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED  
IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

Chairman and Members of the Saratoga  
County Board of Supervisors  
County of Saratoga, New York:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the County of Saratoga, New York (the County) as of and for the year ended December 31, 2023, and the related notes to financial statements, which collectively comprise the County's basic financial statements, and have issued our report thereon dated October 23, 2024. Our report includes a reference to other auditors who audited the financial statements of Saratoga County Industrial Development Agency, Saratoga County Water Authority and Saratoga County Prosperity Partnership, Inc., as described in our report on the County's basic financial statements. This report does not include the results of other auditors' testing of internal control over financial reporting on compliance and other matters that are reported on separately by those auditors.

**Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting (internal control) as a basis for designing auditing procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements, on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the County's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

#### Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the County's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control or on compliance. This report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the County's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

EFPR Group, CPAs, PLLC

Williamsville, New York  
October 23, 2024

COUNTY OF SARATOGA, NEW YORK  
Schedule of Expenditures of Federal Awards  
Year ended December 31, 2023

<u>Federal Grantor/Pass-Through Grantor/Program Title</u>	<u>Assistance Listing Number</u>	<u>Pass-through Grantor's Number</u>	<u>Federal Expenditures</u>	<u>Expenditures to Subrecipients</u>
U.S. Department of Agriculture - passed through New York State - State Administrative Matching Grants for the Supplemental Nutrition Assistance Program	10.561	N/A	\$ 1,588,448	-
U.S. Department of Labor - passed through New York State - WIOA Cluster:				
WIOA Adult Program	17.258	N/A	235,599	-
WIOA Youth Activities	17.259	N/A	222,511	-
WIOA Dislocated Worker Formula Grants	17.278	N/A	<u>399,249</u>	-
Total U.S. Department of Labor			<u>857,359</u>	-
U.S. Department of Transportation:				
Airport Improvement Program	20.106	3-36-0004-040-2020	155,417	-
Airport Improvement Program	20.106	3-36-0004-043-2021	<u>333,248</u>	-
Total Airport Improvement Program			<u>488,665</u>	-
Passed through New York State:				
Highway Planning and Construction	20.205	1726.17/1726.18	47,924	-
Highway Planning and Construction	20.205	1759.19	76,267	-
Highway Planning and Construction	20.205	1761.20/ 1761.41/ 1761.78/ 1761.79	<u>484,320</u>	-
Total passed through New York State			<u>608,511</u>	-
Total U.S. Department of Transportation			<u>1,097,176</u>	-
U.S. Department of Treasury:				
Coronavirus State and Local Fiscal Recovery Funds	21.027	N/A	9,074,995	-
Local Assistance and Tribal Consistency Fund	21.032	N/A	<u>100,000</u>	-
Total U.S. Department of Treasury			<u>9,174,995</u>	-
U.S. Department of Education - passed through New York State - Special Education Grants for Infants and Families	84.181	C36430GG	<u>101,278</u>	-

(Continued)

See accompanying notes to schedule of expenditures of federal awards.



COUNTY OF SARATOGA, NEW YORK  
Schedule of Expenditures of Federal Awards, Continued

<u>Federal Grantor/Pass-Through Grantor/Program Title</u>	<u>Assistance Listing Number</u>	<u>Pass-through Grantor's Number</u>	<u>Federal Expenditures</u>	<u>Expenditures to Subrecipients</u>
U.S. Department of Health and Human Services - passed through New York State:				
Aging Cluster:				
Special Programs for the Aging - Title III, Part B - Grants for Supportive Services and Senior Centers	93.044	N/A	\$ 341,492	-
Special Programs for the Aging - Title III, Part C - Nutrition Services and Senior Centers	93.045	N/A	473,468	-
Nutrition Services Incentive Program	93.053	N/A	<u>113,953</u>	<u>-</u>
Total Aging Cluster			<u>928,913</u>	<u>-</u>
CCDF Cluster:				
Child Care and Development Block Grant Child Care Mandatory and Matching Funds of the Child Care and Development Fund	93.575	N/A	197,339	-
	93.596	N/A	<u>3,438,753</u>	<u>-</u>
Total CCDF Cluster			<u>3,636,092</u>	<u>-</u>
Special Programs for the Aging, Title III, Part D, Disease Prevention and Health Promotion Services	93.043	N/A	5,014	-
National Family Caregiver Support, Title III, Part E	93.052	N/A	77,351	-
Guardianship Assistance	93.090	N/A	18,853	-
Immunization Cooperative Agreements	93.268	C32540GG / C36954GG	100,253	-
Epidemiology and Laboratory Capacity for Infectious Diseases	93.323	6436-01 / 6810-01	1,972,800	-
Promoting Safe and Stable Families	93.556	N/A	35,776	-
Temporary Assistance for Needy Families	93.558	N/A	3,143,013	-
Child Support Enforcement	93.563	N/A	664,908	-
Low-Income Home Energy Assistance	93.568	N/A	8,896,796	-
Stephanie Tubbs Child Welfare Services Programs	93.645	N/A	49,622	-
Foster Care, Title IV-E	93.658	N/A	1,103,581	-
Adoption Assistance	93.659	N/A	368,250	-
Social Services Block Grant	93.667	N/A	1,276,199	-
Child Abuse and Neglect State Grants	93.669	N/A	52,648	-

(Continued)

See accompanying notes to schedule of expenditures of federal awards.

COUNTY OF SARATOGA, NEW YORK  
Schedule of Expenditures of Federal Awards, Continued

<u>Federal Grantor/Pass-Through Grantor/Program Title</u>	<u>Assistance Listing Number</u>	<u>Pass-through Grantor's Number</u>	<u>Federal Expenditures</u>	<u>Expenditures to Subrecipients</u>
U.S. Department of Health and Human Services - passed through New York State, Continued:				
Chafee Foster Care Independence Program	93.674	N/A	\$ 24,810	-
COVID-19 Elder Abuse Prevention Interventions Program	93.747	N/A	16,654	-
Children's Health Insurance Program	93.767	N/A	95,000	-
Medical Assistance Program	93.778	N/A	243,473,585	-
Maternal and Child Health Service Block Grant to the States	93.994	C35740GG / C37011GG	<u>69,706</u>	<u>-</u>
Total U.S. Department of Health and Human Services			<u>266,009,824</u>	<u>-</u>
Corporation for National and Community Service - Retired and Senior Volunteer Program	94.002	N/A	<u>50,000</u>	<u>-</u>
U.S. Department of Homeland Security - passed through New York State:				
Disaster Grants - Public Assistance (Presidentially Declared Disasters)	97.036	PW#2442	<u>35,603</u>	<u>-</u>
Emergency Management Performance Grants	97.042	C185042	46,196	-
Emergency Management Performance Grants	97.042	C185159	2,665	-
Emergency Management Performance Grants	97.042	C835115	<u>225,600</u>	<u>-</u>
Total Emergency Management Performance Grants			<u>274,461</u>	<u>-</u>
Homeland Security Grant Program	97.067	C162010	96,786	-
Homeland Security Grant Program	97.067	C190171	10,000	-
Homeland Security Grant Program	97.067	C190172	78,800	-
Homeland Security Grant Program	97.067	C190306	3,520	-
Homeland Security Grant Program	97.067	C835111	32,036	-
Homeland Security Grant Program	97.067	C973000	17,851	-
Homeland Security Grant Program	97.067	C973002	22,938	-
Homeland Security Grant Program	97.067	C973080	30,650	-
Homeland Security Grant Program	97.067	C973090	126,748	-
Homeland Security Grant Program	97.067	C973092	<u>33,529</u>	<u>-</u>
Total Homeland Security Grant Program			<u>452,858</u>	<u>-</u>
Total U.S. Department of Homeland Security			<u>762,922</u>	<u>-</u>
Total Expenditures of Federal Awards			<u>\$ 279,642,002</u>	<u>-</u>

See accompanying notes to schedule of expenditures of federal awards.

COUNTY OF SARATOGA, NEW YORK  
Notes to Schedule of Expenditures of Federal Awards  
December 31, 2023

(1) Basis of Presentation

(a) Reporting Entity

The accompanying schedule of expenditures of federal awards presents the activity of federal financial assistance programs administered by County of Saratoga, New York (the County), an entity as defined in the basic financial statements. This schedule does not include the federal awards, if any, of the Saratoga County Industrial Development Agency, Saratoga County Water Authority or Saratoga County Prosperity Partnership, Inc.

(b) Pass-Through Programs

Where the County receives funds from a government entity other than the federal government (pass-through), the funds are accumulated based upon the Assistance Listing number (ALN) advised by the pass-through grantor.

Identifying numbers, other than ALN, which may be assigned by pass-through grantors are not maintained in the County's financial management system. The County has identified certain pass-through identifying numbers and included them in the schedule of expenditures of federal awards.

(c) Nonmonetary Federal Programs

The County is the recipient of a federal financial assistance program that does not result in cash receipts or disbursements, termed "nonmonetary programs." During the year ended December 31, 2023, the County distributed \$241,533,220 of medical services and goods received by participants in the Medical Assistance Program (ALN 93.778) which is included in the amount presented on the schedule of expenditures of federal awards.

New York State makes payments of benefits directly to vendors, primarily utility companies, on behalf of eligible persons participating in the Low-Income Home Energy Assistance (ALN 93.568). Included in the amount presented on the schedule of expenditures of federal awards is \$8,450,089 in direct payments made by the State.

(2) Basis of Accounting

The schedule of expenditures of federal awards is presented on the modified accrual basis of accounting and the amounts presented are derived from the County's general ledger. For programs with funding ceilings and caps, federal expenditures are only recorded and presented in the schedule of expenditures of federal awards up to such amounts.

(3) Indirect Costs

Indirect costs are included in the reported expenditures to the extent such costs are included in the federal financial reports used as the source for the data presented. The County does not use the 10% de minimis election.

COUNTY OF SARATOGA, NEW YORK  
Notes to Schedule of Expenditures of Federal Awards, Continued

(4) Matching Costs

Matching costs, i.e., the County's share of certain program costs, are not included in the schedule of expenditures of federal awards.

(5) Pass Thru Entities

The County serves as the lead agency for various workforce investment programs in the region. Pass-through funds of \$1,525,897 were collectively made to Warren County and to Washington County during the year ended December 31, 2023 for various U.S. Department of Labor programs identified as the WIOA Cluster.

COUNTY OF SARATOGA, NEW YORK  
 Schedule of Findings and Questioned Costs  
 Year ended December 31, 2023

Part I. - SUMMARY OF AUDITORS' RESULTS

Financial Statements:

Type of auditors' report issued on whether the basic financial statements audited were prepared in accordance with GAAP:

Unmodified

Internal control over financial reporting:

- |  |     |     |     |          |               |
|--|-----|-----|-----|----------|---------------|
| 1. Material weakness(es) identified?                     | ___ | Yes | ___ | <u>X</u> | No            |
| 2. Significant deficiency(ies) identified?               | ___ | Yes | ___ | <u>X</u> | None reported |
| 3. Noncompliance material to financial statements noted? | ___ | Yes | ___ | <u>X</u> | No            |

Federal Awards:

Internal control over major programs:

- |  |     |     |     |          |               |
|--|-----|-----|-----|----------|---------------|
| 4. Material weakness(es) identified?       | ___ | Yes | ___ | <u>X</u> | No            |
| 5. Significant deficiency(ies) identified? | ___ | Yes | ___ | <u>X</u> | None reported |

Type of auditors' report issued on compliance for major programs:

Unmodified

- |  |     |     |     |          |    |
|--|-----|-----|-----|----------|----|
| 6. Any audit findings disclosed that are required to be reported in accordance with the 2 CFR Section 200.516(a) (Uniform Guidance)? | ___ | Yes | ___ | <u>X</u> | No |
| 7. The County's major programs audited were:   |     |     |     |          |    |

<u>Name of Federal Programs</u>	<u>Assistance Listing Number</u>
Coronavirus State and Local Fiscal Recovery Funds	21.027
CCDF Cluster:	
Child Care and Development Block Grant	93.575
Child Care Mandatory and Matching Funds of the Child Care and Development Fund	93.596
Medical Assistance Program	93.778

- |   |          |     |     |             |  |
|---|----------|-----|-----|-------------|--|
| 8. Dollar threshold used to distinguish between Type A and Type B programs. |          |     |     | \$3,000,000 |  |
| 9. Auditee qualified as low-risk auditee?                                   | <u>X</u> | Yes | ___ | No          |  |

Part II. - FINANCIAL STATEMENT FINDINGS SECTION

No reportable findings.

Part III. - FEDERAL AWARD FINDINGS AND QUESTIONED COSTS SECTION

No reportable findings or questioned costs.

COUNTY OF SARATOGA, NEW YORK  
Status of Prior Audit Findings  
Year ended December 31, 2023

There were no findings reported for the year ended December 31, 2022.